COUNTY FOREST COMPREHENSIVE LAND USE PLAN

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CHAPTER 500

LAND MANAGEMENT AND USE

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500        LAND USE
500.1   OBJECTIVES
(1) To identify policies and procedures employed to effectively manage, utilize and sustain the resources of the County Forest.
(2) To identify regulated management activities, land uses and special resource areas.

505        SILVICULTURAL PRACTICES
Silviculture is the practice of controlling forest composition, structure, and growth to maintain and enhance the forest’s utility for any purpose. These practices are based on research and general silviculture knowledge of the species being managed. The goal is to encourage vigor within all developmental stages of forest stands, managed in an even aged or uneven aged system. The application of silviculture to a diverse forest needs a unified, systematic approach. The DNR Public Forest Lands Handbook (2460.5) and DNR Silvicultural and Forest Aesthetics Handbook (2431.5) will be used as guidelines for management practices used on the County Forest.

505.1   EVEN-AGED MANAGEMENT
A forest stand composed of trees having relatively small differences in age. Typical cutting practices include: clear cutting, shelterwood cutting and seed-tree cutting.

505.2   UNEVEN-AGED MANAGEMENT
A forest stand composed of trees that differ markedly in age. The typical cutting practice is selection cutting, where individual trees are removed from the stand. Regeneration is continually occurring after the stand is cut.

505.3   TIMBER SALES
Regulated cutting of timber is essential to the goals and objectives of this plan. Timber harvesting will be conducted on an annual basis in an effort to achieve a sustainable harvest level. Harvest areas will be distributed in the forest to accommodate such needs as biodiversity, wildlife, aesthetics, watershed protection and other biological needs. The DNR forest reconnaissance printout will be used as the basis for planning and scheduling harvests. All sales will be established, administered and reported in accordance with the DNR Timber Sale Handbook (2461). All sales on the forest are to be advertised for public bidding, with the exception of small sales with an estimated value of $3000 or less, or sales that would qualify under a salvage provision (s. 28.11(6)(c), Wis.Stats). These sales may be sold direct without advertising.

505.3.1  Field Preparation of Timber Sales
The County and the DNR will cooperate to locate, designate and prepare harvest areas for sale. The Forest administrator and DNR liaison forester shall jointly be responsible to see that the field work on sales is accomplished.

505.3.2  Advertising For Bids
After field work is completed and necessary reports prepared for DNR approval, the administrator shall prepare a sale prospectus and make it available to interested loggers. Timber sale advertisements, at a minimum, will be by classified ad in a newspaper having general circulation in the county (s. 28.11(6)(b), Wis. Stats). Ads shall be run once each week for two consecutive weeks, the last being at least one week prior to the bid opening. A longer advance time will be given when feasible. Sealed bid sales will generally be offered in early spring and fall, or as needed.

505.3.3  Prospectus
The following information will be made available to prospective bidders:

   (1) Species to be harvested and estimated volume
   (2) Minimum acceptable bid
(3) Maps of sale areas
(4) Special contract provisions
(5) Procedures for bidding
(6) Bid forms
(7) Timber sales bond and advance stumpage schedule

505.3.4 Method of Bidding

Bids will be reviewed at a meeting of the committee. A sealed envelope showing tract number and marked "sealed bid" shall be submitted on County Forest bid forms by the bidder for each tract bid on, and shall contain:

(1) The bid price per cord or per thousand board feet for each species offered and the total for each species bid. The total value of the timber sale bid shall be indicated on both scaled and lump sum bids. The total bid value must meet or exceed the advertised sale minimum.

(2) A minimum of 10% of the bid value of each tract must accompany the bid as a bid bond, payable to Oconto County Treasurer.

505.3.5 Awarding Sales

(1) The high bidder is normally awarded the sale contract; however, the committee reserves the right to reject any or all bids, and accept the bid offer most advantageous to the county. Grounds for rejecting bids may include without limit:

(a) Non-compliance with County Forest contract requirements.
(b) Delinquent financial obligations.
(c) Unsatisfactory past performances.
(d) Inability to demonstrate financial or professional capability.

Evaluation criteria on timber sales will be price and documented ability to satisfactorily complete the contract. Factors to be assessed may include proposed equipment and operation, references, proof of financial stability, past performance and documented training completed. Oconto County requires appropriate training of logging contractors. The award of contract
to the successful bidder shall be based upon the bid determined most advantageous to the County.

(2) Tie bids may be settled by toss of a coin if both parties are agreeable; otherwise the bids on that tract will be rejected and the sale readvertised.

(3) Sales remaining unsold after being advertised for two bid openings may be sold direct at not less than the appraised value even though their estimated value exceeds $3,000. (See DNR Timber Sales Handbook No. 2461 - Chapter 52).

505.3.6 Sales Contracts
(1) Contracts will be prepared with copies provided to the logger and the DNR with the original filed in the administrator's office.

(2) Contracts are to be signed by the successful bidder within 30 days of the sale or before cutting begins, whichever occurs first, with payment being made according to the County Timber Sale Bond and Advance Stumpage Payment Schedule. Failure to sign the contract within 30 days may result in forfeiture of bid bond.

505.3.7 Timber Sale Performance Bond
(1) Surety bonds or an irrevocable letter of credit issued by a bank which is a member of the Federal Reserve System or insured by the Federal Deposit Insurance Corporation may be used in lieu of cash as a performance bond on sales. The letter of credit or surety bond must be in effect for a period of time equal to the term of the contract, plus a sufficient time to allow for possible extension(s) and for closeout of the contract after cutting is completed.

(2) The bid bond may be transferred to the performance bond.

505.3.8 Contract Provisions
All timber sale contracts will be on the form approved by the committee and all provisions therein shall apply. A copy of the timber sale map will be attached and
become a part of the contract. See Chapter 900 for generic copy of Timber Sale Contract.

505.3.8(a) Slash Disposal, Landings and Decking
The objective is to control conditions that affect the following:
Fire, insects, disease, aesthetics, regeneration, wetlands, wildlife and public interest. Each timber sale contract will have specific slash disposal instructions and aesthetic safeguards and will include without limit the following:

(a) All slash must be reduced to a maximum specified height: no trees, tops or limbs shall be leaning or hanging in standing timber.
(b) No machinery may be operated in lakes or streams.
(c) No slash may be deposited in lakes or streams pursuant to s. 26.12(6), Wis. Stats.
(d) No slash, logging debris or machinery operation outside the sale boundary unless approved by the County.
(e) Landings and decks are not allowed within 100 feet of any public road except by proper authorization from the County.
(f) Any debris or material not natural to the land shall be properly disposed of as it is generated.
(g) All slash disposal, road or landing areas, and other woods operations shall be conducted in compliance with state regulations and local shoreland and wetland zoning restrictions.

505.3.8(b) Duration and Extension Of Contracts

(a) All contracts will be issued for not less than six months nor more than 2 years, unless otherwise stated on advertisement and/or contracts. Contracts will be dated to expire on the anniversary of the sale. Exceptions may be made in cases of extenuating circumstances.
(b) A one year extension, if deemed necessary by the seller, may be granted at the same stumpage rate as the original contract or 5% increase. Each successive extension will have a progressive 10% increase in stumpage
rates.
(c) The maximum time duration of a timber sale contract, including extensions, shall be 4 years. Extension beyond this period of time shall be considered by the committee only in the event of special justification. Special stumpage rate adjustments may be made.
(d) If purchasers do not wish to have contracts renewed or extended appropriate penalties may be assessed.
(e) The contractor may request a contract release due to severe physical or financial disability. The committee shall determine whether or not a release shall be granted and may withhold all or a portion of the bond deposit for damages.

505.3.8(c) Contract Violations
Field enforcement of timber sale contracts will be the responsibility of the administrator employing the following procedure:

(a) The administrator, or designee, will attempt to resolve inadvertent or minor violations by verbal contact with the contractor.

(b) The administrator, or designee, may immediately suspend logging operations when a serious or emergency situation arises.

(c) The suspension will be followed by written notice to the contractor, stating the nature of the violation and informing them of committee action taken or pending.

(d) The Committee, in consultation with legal counsel, may consider, but is not limited to the following remedies:

1. Charge double stumpage
2. Charge for actual damages
3. Suspend contract
4. Retain all deposits
5. Foreclose on cut forest products on sale
6. Refer to District Attorney for prosecution
7. Seek civil damages in addition to the performance bond.
(e) Suspension of operation will remain in effect until receipt of written notice from the county.

Failure of the contractor to comply with the committee decision may result in the contractor becoming a non-qualifying and ineligible bidder in the future. At the committee's discretion, the contractor may be banned from future purchase of county timber sales for a period of (case by case) years. All deposits may be retained and forest products on sale areas may be seized and sold by the county.

505.3.8(d) Logging Training

Effective for timber sales sold after Jan. 1, 2007, Oconto County will be implementing a training requirement for its county timber sales. Oconto County has long encouraged trained loggers and believes proper training promotes maximum benefit to the environment as well as the health and safety of contractors. It also further illustrates the professionalism in the logging profession that has made great strides in the last several years.

To comply with forest certification Oconto County will require “appropriate training” of its logging contractors. This is needed to maintain certification under the Sustainable Forestry Initiative (SFI) certification standard. The requirement will apply to all Oconto County Forest timber sales sold after Jan. 1, 2007. Oconto County will adopt training specifications of the Wisconsin SFA® Training Standard (listed below). The standard will need to be met during the 2006 calendar year in order to qualify by January 1, 2007. This will align Oconto County with training requirements already in place for the Master Loggers
program and most of Wisconsin’s forest industry. The Forest Industry Safety and Training Alliance (FISTA) will continue to maintain logger training records and provide much of the training. The standard requires:

**WISCONSIN SFI® TRAINING STANDARD – 2005**

*Adopted 8/10/04*

**Professional Training** – (once every two years). Choose one of the following: Chainsaw Safety, Mechanized Training, Log Truck Driver Training, Business Management, Cross Training for Loggers & Foresters, Invasive Species, or Threatened & Endangered Species.

**1st Aid/CPR:** One time only for SFI, however OSHA requires First Aid every 3 yrs, and CPR annually.

**Best Management Practices for Water Quality (BMP):** - One time only however refresher information will be incorporated into all other training offered.

**Continuing Education** – (8 hours annually). Includes Loggers’ conferences and continuing education workshops offered in the 2006 SFI Workshop Brochure.

*At a minimum, the Contract Holder and one “in-woods” person actively responsible for each logging site must meet the above criteria. In some cases, the Contract Holder may also be the “in-woods” person.*

**Other training not conducted by FISTA may qualify to satisfy the standard. Check with FISTA (1-800-551-2656 or [www.fistausa.org](http://www.fistausa.org)) for pre-approval and to verify a session qualifies.**

The phase-in of the training requirement will provide several months time for contractors whose training is not up-to-date, to receive the necessary training. If you are unsure whether your training is current, or to check on upcoming training
sessions, contact FISTA (1-800-551-2656 or www.fistausa.org). Upon successful completion of the 2006 training requirements, FISTA, upon request, will be able to provide a “Proof of Completion” documenting your completion of the training standard. This “Proof of Completion” or a current Master Logger certificate© will need to be provide to the administering forester prior to initiating a sale. You may bid prior to completing the training standard but as a successful bidder you will be responsible for ensuring that you, or your subcontractor, has achieved and maintained the necessary training. This training is an on-going requirement. In 2007 it will be necessary to complete the required training to continue to be eligible for County contracts in 2008, and so forth.

Our collective efforts at improving the way we do business, including better timber sale set up, training, and monitoring improve our credibility with the general public. Foresters, loggers, and industry must all be a part of this if we are to ensure our ability to keep our forests healthy through sound active management.

505.3.8(e) Rutting Policy (Draft)

Rutting Policy for Forestry Operations on County Forest Lands

July 12, 2005

(a) Issue

Soil compaction and rutting can reduce the productivity of a site, disrupt surface drainage and infiltration, and contribute to erosion and sedimentation. Compaction results from the increasing of soil bulk density, primarily from the pressure of equipment during forestry operations. Compaction occurs over broad areas, but does not necessarily result in the visible depressions associated with rutting. Ruts are
depressions in the ground, such as trenches or furrows, created by breaking through the forest floor, compaction and displacing mineral or organic soils. Ruts are normally associated with wheeled or tracked equipment or vehicles.

(b) Guidelines

- Existing road systems will be utilized when environmentally appropriate.
- The County forester will have final approval in designating the location of roads, landings, and skid trails and may consult with other County and DNR staff.
- Wisconsin’s Forestry Best Management Practices (BMPs) for Water Quality and the County Forest Comprehensive Land Use Plan (County Forest Plan) will be followed during all phases of the timber sale to prevent or reduce erosion and sedimentation to surface waters and wetlands.
- Expanding the footprint of roads, landings, and skid trails to maneuver around wet or muddy areas that develop during use is prohibited unless authorized by the County forester.
- It is expected that appropriate measures will be taken to prevent excessive rutting. If excessive rutting occurs, the forestry operations will be suspended.
- The County forester may modify standards in this policy if modifications provide equal or greater soil and water protection. Depending on site conditions, rutting standards may need to be more restrictive or more flexible. Details of and justifications for modifications must be documented in timber sale narrative and timber sale field notes.
- This policy only applies to forestry operations. Problems occurring from recreational use should be handled as prescribed in appropriate handbooks or guidance.

(c) Definitions

**Forest Road** means a travel way for vehicles to connect the forest to existing public roads and whose intended use is to haul forest products. There are _____ types of forest roads: (*Insert each specific counties road classifications here – from County Forest Plan*)

<table>
<thead>
<tr>
<th>Road Type</th>
<th>Average Width</th>
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<tbody>
<tr>
<td>Temporary Forest Road</td>
<td>8 – 16 feet</td>
</tr>
<tr>
<td>Permanent Seasonal Forest Road</td>
<td>12 – 50 feet</td>
</tr>
<tr>
<td>Permanent All-Season Forest Road</td>
<td>12 – 50 feet</td>
</tr>
</tbody>
</table>

**General Harvest Area** means the area of a timber sale that is not used for forest roads, landings or skid trails.

**Landing** means an area where wood is transferred from logging equipment, such as forwarders or skidders, to trucks for road transport. In some operations, the trees are processed or stored on the landing before transport.

**Rut** means a depression made by the passage of a vehicle or equipment.

**Rut Depth** means the measurement from the undisturbed soil surface to the bottom of the depression.

**Skid Trail** means a temporary, nonstructural travel way for logging equipment, such as forwarders and skidders, used to move felled trees or logs to a landing for further processing, loading, and transport to a mill.

(d) Standards

- **Forest Roads**
  - Rutting is prohibited on forest roads within the riparian management zone (RMZ).
    - **Note:** New forest roads are to be located outside of RMZs, except at stream crossings. See Chapter 5 of the Forestry BMP Manual for more information.
  - In wetlands, a rut on a forest road may not exceed 50 feet in length with depths of 6 inches or greater.
In uplands, a rut on a forest road may not result in channelized flow into a wetland or waterbody.

Landings
- In wetlands, landings are prohibited.
  
  **Note:** This requirement may be modified if a timber sale is located in a large wetland complex without any suitable upland landing sites. A landing in a wetland may only be used when the soil is frozen to prevent rutting. Details of and justifications for modifications must be documented.
- In uplands, a rut on a landing may not result in channelized flow into a wetland or waterbody.

Skid Trails
- On skid trails, ruts with depths of 6 inches or greater may not exceed a total of 25 feet in any 100 feet.
- Total rut length on skid trails may not exceed 10% of the total length of skid trails.

General Harvest Area
- The rutted area for an acre of general harvest area may not exceed 5%.
- The average rutted area per acre in the general harvest area may not exceed 2%.

Corrective Actions
- Use of a disc trencher to loosen compacted surface soils or mulching fine textured soils with slash or chipper residue, may be used to repair any rutting or soil compaction.

(e) Measurements

**Forest Road Rut Length**
- Forest road rut length is determined by measuring the length of ruts with depths of 6 inches or greater on a forest road.

**Skid Trail Rut Length**
- Skid trail rut length is determined by measuring and totaling the length of ruts with depths of 6 inches or greater on skid trails and dividing by total length of skid trails. The length of rut made by each wheel or track is measured separately.

**General Harvest Area Rutted Area**
The rutted area of an acre of general harvest area is determined by measuring the length and width (in feet) of ruts with depths of 6 inches or greater in an acre of general harvest. Multiply the length and width of ruts, and total. Divide the total area of ruts by 43,560 (1 acre = 43,560 square feet) and multiply by 100 (convert to %).

(f) Illustration of Timber Sale Components
Example

Timber Sale Specifics
A 70 acre timber sale is planned. The parcel contains 1/3 mile of an existing permanent forest road that will be used during the harvest. The parcel borders a stream and contains 10 acres of wetland.

Infrastructure
Roads + Landings = 3%
Roads + Landings + Skid Trails = 15%

Forest Roads
- 1/3 mile permanent = 1.9% (33 feet wide)
- 1/10 mile temporary = .4% (20 feet wide)

Landing
- 20,000 square feet = .7% (200 feet by 100 feet)

Skid Trails
- 5.75 miles = 12% (12 feet wide)

Forest Roads
No forest roads in RMZ.
No forest roads in wetlands.
In uplands, ruts do not result in channelized flow to wetlands or waterbodies.

Landings
Landing is not in a wetland.
In uplands, ruts do not result in channelized flow to wetlands or waterbodies.

Skid Trails
Ruts may not exceed a total of 25 feet in any 100 feet.
Total rut length = 10% of total skid trail length
- 5.75 total miles = 3,036 feet of rutting if rutted by a single wheel or track or 1,518 feet if rutted by both wheels or tracks.

**General Harvest Area**
There are 60 acres of general harvest area (does not include forest roads, landings or skid trails). Maximum rutted area for 1 acre = 5% (2,187 square feet). Average rutted area per 1 acre = 2% (871 square feet per acre or a total of 1.2 acres over 60 acres of GHA)

505.3.9
**Timber Sale Restrictions**
(1) To minimize resource damage, the types of logging equipment, methods, and times of operation used on sale areas will be restricted by the county.
(2) Special restrictions may be required in accordance with the aesthetic policy set forth in Section 520.
(3) Seasonal restrictions may be applied to protect roads, minimize recreation use conflicts, benefit wildlife management, avoid endangered resources concerns, minimize insect and disease problems, or to assist in fire protection.

505.3.10 **Special Forest Product Contracts**
Stumpage of fuel wood, Christmas trees, boughs, posts and poles and other special forest products for resale will be handled as a regular timber sale.

505.3.11 **Timber Sale Roads**
(1) The contractor will be responsible for securing legal access to sale areas across private or other non-county ownership.
(2) The contractor will be responsible for securing permission to conduct logging activities within town, county or state road rights-of-way (e.g. decking, skidding)
(3) Forestry personnel will approve the lay-out of all roads and make other necessary special provisions within the sale contract.
(4) Skidding, decking, or other logging activity is not allowed on County
Forest roads or ditches unless approved by the County Forest administrator. These areas will be kept free from logging debris. County forest access roads will be maintained by the logger and be left in good as original condition at the close of the sale. Roads will be inspected by county personnel to insure minimal resource damage.

(5) A timber sale purchaser may request permission to gate a timber sale access road. The administrator may grant a gate permit to prohibit only motorized traffic.

505.3.12 Supervising Sales
Sale inspections will be performed periodically by county and / or state personnel with corresponding notations in the sales record.

505.3.13 Forest Products Accountability
505.3.13(a) Scaling Merchantability

(1) Sawlogs will be scaled by the Scribner Decimal C. log rule. A log is defined as:

- 9” diameter or larger inside bark (d.i.b.) at 8' in length (plus trim) for softwood
- 11” diameter or larger inside bark (d.i.b.) small end at 8' in length for hardwood
- All logs containing an 8’ piece to the minimum diameter will be scaled as a log

(2) The standard unit of measure for cordwood is measuring 4' x 4' x 8’of unpeeled wood. Peeled wood will be converted to the standard cord by adding 12.5% for sap-peeled and adding 25% for machine-peeled wood to the gross volume measured. A pulpwood tree contains at least one (1) 8’ stick, to a minimum top diameter as defined in the contract.

(3) DNR Timber Sale handbook #2461 will be used as a guide in determining the conversion rates for posts, poles, bolts, chips, weight-scaled wood or other types of forest products.

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505.3.13(b) Utilization Standards
Utilization standards will be specified on individual contracts to provide maximum utilization of all merchantable timber and will be based on the scaling standards in 505.3.13(a).

505.3.13(c) Methods of Accountability
Wood harvested from the sale area must be accounted for and payment made in accordance with existing policy and procedure. One or more of the following may be used on an individual sale:

1. The ticket system utilizes serialized three-part tickets that must be paid for in advance, based on the approximate stumpage value of the wood to be hauled. One ticket must accompany each load of wood to the mill. Mill scale will be accepted for volume determination.

2. Wood may also be scaled on the landing. This method is generally used for sawlogs. Payment for wood products scaled is normally due within 30 days.

3. Lump sum sales may be utilized and divided into cutting units when practical. Payment for a cutting unit must be received in full before any cutting begins in that unit.

505.3.14 Special Forest Product Permits
1. A written permit for making fuelwood for personal use must be purchased for a specific area designated on the permit. Chapter 900 contains sample permit.

505.4 NATURAL REGENERATION
Where feasible, natural regeneration will be encouraged through the use of silvicultural methods or cultural activities including, but not limited to, clearcuts, shelterwood cuts, strip cuts, scarification, prescribed burning, select cuts and seed tree cuts. These practices can be enhanced by additional treatments, including the
cutting of non-merchantable trees following harvest, by scarification before or after cutting for natural seeding, by prescribed burning, and by chemical treatment. These treatments can be used alone or in combination, depending on the needs of the site. The Silvicultural & Aesthetics Hbk. (DNR Hbk. #2431.5) shall be used as a reference in determining timing, techniques and adequacy of both natural and artificial regeneration.

505.4.1 Removal Of Non-Merchantable Residual Trees
To meet certain silvicultural objectives, the cutting of non-merchantable residual trees may be required as part of a timber sale contract. This requirement will normally be included in the contract when stand evaluation indicates that the density of non-merchantable trees following harvest is likely to inhibit the growth of desirable shade intolerant tree species. Non-merchantable residual tree removal may be also done by post-sale contractor by County crews if it cannot be done as part of the timber sale contract, and if funding and a labor source is available.

505.4.2 Prescribed Burning For Natural Regeneration
Fire is one of the most natural means available to stimulate the regrowth of early successional species. It should be employed as a management tool when possible and practical. Prescribed burning for purposes such as site preparation, slash removal, or replacement of natural fire ecology will be conducted when conditions allow. DNR Fire Control will be the major source of guidance and direction. See DNR Fire Presuppression handbook (4320.5).

505.4.3 Other
Site preparation by other means may be considered where natural regeneration will be aided by treatment methods.

505.5 ARTIFICIAL REGENERATION
When natural tree regeneration fails, or when tree species present do not coincide with management objectives for the site, then artificial means shall be employed
to establish a more appropriate stand of trees. The establishment of a forest stand through artificial means usually requires some sort of preparation of the site, followed by seeding or planting.

505.5.1 Mechanical Site Preparation
Mechanical site preparation includes the use of soil disturbance equipment such as a disc, roller chopper, patch scarifier, disk trencher and V-plow prior to tree planting or seeding. This type of equipment is used to reduce logging debris to a smaller size, to incorporate debris into the soil, to clear brush and debris from the site to facilitate planting or seeding, and to reduce competition from other vegetation.

505.5.2 Chemical Site Preparation
Herbicide application can be an effective means of controlling unwanted vegetation in order to establish seedlings or plantations. It should be used sparingly, in situations where mechanical treatment is not expected to provide the level of vegetative control needed. Chemicals will be selected and applied in strict accordance with label recommendations and requirements. The objective of herbicide use is not to kill all competing vegetation, but rather to kill or set back competing vegetation only enough to establish a reasonable stocked stand of desirable trees. Proximity to private lands, residences, highways and other public use areas must be considered in selecting both the herbicide and the means of application. Herbicides can be applied with hand-held equipment, by motorized ground based equipment or aircraft. A written prescription for each herbicide application will be prepared, kept on file, and be made available to the primary applicator.

505.5.3 Prescribed Burning
Prescribed burning for site preparation can be used to reduce logging debris, clear the site, kill set back unwanted vegetation, and to release nutrients into the soil.
DNR Fire Control staff will be the major source of guidance and direction for the use of fire as a tool. See DNR Fire Presuppression Handbook (4360.5).

505.5.4 Tree Planting / Seeding
Both machine and/or hand planting/seeding will be utilized to insure adequate regeneration. The selection of species will be determined according to the specific management objectives and capabilities of each site. It shall be the policy of the committee to maintain existing forest openings and manage them for wildlife habitat rather than to plant trees in them. The majority of planting/seeding will be in harvested areas where natural regeneration is inadequate. Planting/seeding may also be employed to maintain a desirable species distribution on the forest for purposes such as aesthetics, biodiversity, and wildlife.

505.6 TIMBER STAND IMPROVEMENT.
Timber stand improvement will involve release, thinning, and pruning as the primary practices during this plan period. Timber stand improvement includes any practices that increase the health, growth and quality of existing stands of trees. It can include activities such as release of desirable trees from vegetative competition, non-commercial thinnings of dense tree stands and pruning of lower tree branches. Some practices can be done either by hand, mechanically, or chemically. All practices and applications may be employed during this plan period.

505.6.1 Release
Release work, if it cannot be done by commercial timber harvest, will be conducted by either mechanical or chemical means as site or environmental conditions warrant. Release is defined as the removal of competing vegetation from the desire tree species.

505.6.2 Non-Commercial Thinning
Most thinning can be accomplished through commercial harvest operations. Non-
commercial thinning will be considered if the individual site requirements, funding and/or available labor make it desirable.

505.6.3 Pruning

Pruning will be considered mainly for conifer species and carried out when deemed economically feasible.

510 RECREATION

The County Forest Ordinance and s. 28.11, Wis.Stats. authorize the Forest, Parks, & Recreation/Land Information Systems Sub Committee to provide recreational opportunities for the public. This authority is further recognized in the mission statement for the Oconto County Forest (Chapter100) which specifically identifies outdoor recreation opportunities. The mission statement also charges the Committee to conduct activities in a manner that prevents or minimizes the degradation of natural resources.

(1) The Committee may establish and maintain recreation areas and facilities within the County Forest. The Committee has been empowered to establish and enforce rules and regulations for the use of such developments and to establish fees for their use.

(2) The County Outdoor Recreation Plan, updated approximately every five years, will reflect the public use and interest in the county's recreation facilities and how the county plans to accommodate those uses and interests.

(3) The Oconto County codes and ordinances shall govern the lands designated by the county for park or recreational purposes.

(4) The county recreation map and the ordinances are appended in Chapter 900.

510.1 RECREATIONAL SERVICE AGREEMENTS

It is permissible for the Committee to contract with clubs or individuals to
provide recreational services for the public. An agreement with a local snowmobile club to assist in grooming and maintaining county snowmobile trail facilities is an example.

510.2 RECREATIONAL USE PERMITS.
(1) Permits or use agreements for use of the County Forest may be issued by the Committee for recreational purposes.
(2) No permits for sale of malt or intoxicating beverages will be issued on the County Forest.
(3) Other types of special use permits are found in Section 515.
(4) Permits will not be issued for cabin sites on the forest.
(5) Organized events or special uses, other than informal recreation (see Sec. 510.4) require specific permission from the Committee.

510.3 ENTRANCE AND USER FEES
(1) Fees for camping shall be in accord with fees charged by similar private facilities so as not to provide undue competition. Fees shall be subject to change periodically at the discretion of the Committee.
(2) Detailed information on park or recreation area use regulations can be found in the Oconto County Park.

510.4 EXTENSIVE RECREATIONAL USE OF THE FOREST
Extensive (informal) County Forest uses shall include, but not necessarily be limited to, hunting, fishing, picnicking, snowshoeing, biking, hiking, cross-country skiing, photography and nature study. Such uses do not require a permit but must be conducted according to the provisions of County Ordinances.

510.4.1 Hunting
The entire county forest is open for regulated hunting with the exception of designated areas that are developed for high public use, such as North Bay Shore Park. Temporary hunting stands are permissible but must be removed from the
forest after use. In addition, elevated stands must be removed at days end. The use of nails, lag screws, screw steps, or other damaging devices is not permitted. No permanent type structures shall be permitted. Refer to Chapter 900 for the ordinance pertaining to tree stands.

510.4.2 Fishing
All lakes and streams within the forest are available for regulated fishing, unless otherwise listed in state and county regulations.

510.4.3 Picnicking
Picnicking is allowed throughout the County Forest; however, the user must remove any garbage or debris generated. Violators will be subject to fines for littering.

510.4.4 Camping
A permit is required to camp outside of developed campgrounds on the County Forest.

1. No littering or site destruction will be tolerated.
2. The Forest, Parks, & Recreation/Land Information Systems Sub Committee will set the permit fee.
3. Maximum permit period is 14 days.
4. Natural vegetation and terrain may not be damaged or altered in any way, except for the construction of an adequate fire ring. Fasteners such as nails, screws or bolts may not be attached to trees.
5. Manufactured materials (lumber, concrete, plastics, etc.) may not be left on the site when it is vacated. No trees or other vegetation, either native or exotic, may be planted on the site.

510.5 INTENSIVE RECREATION AREAS.
Oconto County Forest has sites developed to accommodate a high degree of public use. The Forest, Parks, & Recreation/Land Information Systems Sub
Committee may prohibit other recreation activities that are not compatible with the intent of the developed facilities.

510.5.1 Campgrounds
Designated camping areas are provided on the County Forest. These facilities include:

1. North Bay Shore Park
2. Primitive Sites

510.5.2 Picnic Areas
Picnic areas open to the public include:

1. North Bay Shore Park
2. Pioneer Park
3. Patzer Park

510.5.3 Swimming Areas
There are no designated swimming areas in the Oconto County Forest.

510.5.4 Boat Landings
At several locations in the county, on and off the County Forest, areas have been developed for water access. These generally include a parking lot, surfaced approach to the water (boat landing), and appropriate signing. These are provided for public access to waters for recreational purposes and are shown on the recreation map in Chapter 900. Water access is also addressed in Chapter 700. These landings are not to be considered boat-mooring sites.

510.5.5 Waysides
Waysides are day use areas and are located at various points throughout the County. They are shown on the Recreation map found in Chapter 900. Oconto County does not include any designated waysides.
510.5.6  Shooting Ranges
Ranges that allow for public use of rifle, bow, pistol, etc. are permitted on County Forest lands. If the range is operated by an organization other than the county, a written land use agreement, including proof of insurance, will be required. A provision for use by the public will be included in the agreement. Oconto County Forest Machickanee Shooting Range is located in the Township of Morgan, Section 24, see Chapter 900 for Ordinance.

510.6  MANAGED TRAIL AREAS
Whenever possible, multiple uses of the various trail systems are encouraged and are subject to policy review of the Committee. Whenever possible, user conflicts are avoided. However, recreational users will frequently encounter forest management activities instrumental to the existence and future of the Oconto County Forest. The trail systems are identified in the Recreation map appended in Chapter 900 and referenced in Chapter 700.

510.6.1  Motorized Trail Opportunities
The Oconto County Forest is a multiple use forest. Motorized travel on trails can be a legitimate use of this forest provided that these trails are designed and maintained in a manner that minimizes damage to the environment and reduces user conflict. Trail use and development must be compatible and sustainable with the characteristics of the landscape. It shall be the policy of the Forest, Parks, & Recreation/Land Information Systems Sub Committee to consider opportunities for the following motorized trail use:

1)  Snowmobiles
2)  All terrain vehicles (ATV’s)

Refer to Chapter 700 for further discussion on motorized recreation opportunities on the Oconto County Forest.

510.6.2  Non-Motorized Trail Opportunities
The Oconto County Forest is a multiple-use forest. Non-motorized travel on trails is a legitimate use of this forest. Design and maintenance of these trails may highlight natural features present on the Forest, should minimize damage to the environment and reduce user conflict. Trail use and development must be compatible and sustainable with the characteristics of the landscape. It shall be the policy of the Committee to consider opportunities for the following non-motorized trail use:

1) Ski trails
2) Hiking trails
3) Horse trails
4) Biking trails
5) Other trails

Refer to Chapter 700 for further discussion on non-motorized recreation opportunities on the Oconto County Forest.

510.7 RECREATION OPPORTUNITIES FOR PEOPLE WITH DISABILITIES

Oconto County will comply with the Americans with Disabilities Act regulations. In addition, it is the policy of the Committee to provide recreational opportunities for people with disabilities.

515 SPECIAL USES

(1) Recognizing the vast potential for a variety of special uses of the County Forest by governmental units, businesses, organizations or individuals, the committee may designate specified areas for special uses. Specific management methods are to be considered on these areas. Uses must be consistent with the intent of the County Forest Law.

(2) All requests for specialized uses of any County Forest lands will require a permit authorized by the Committee.

(3) Standard special use application and permit is included in Chapter 900.
515.1 SAND AND GRAVEL
Sand and gravel pits located on the County Forest may be used only by units of government or contractors performing public works. Use of existing pits and the opening of new pits by other than the County Forestry Department will require Committee approval and be authorized by permit only. The condition of such permits may include but not be limited to:

1) requiring the pit and its access road to be screened from view from any public highway,
2) severing trees from the stump,
3) disposition of brush and dirt spoil by leveling or hauling away,
4) sloping to prevent steep banks, and
5) filing with the forestry office an annual written report of gravel and sand removed.

Other conditions may be set at the discretion of the Committee or County Forest Administrator. The Committee may set fees for materials removed. Other nonmetalliferous materials will be dealt with on an individual basis.

All active, nonmetallic sites greater than one acre in size, including those on the County Forest, are also subject to the provisions of the Nonmetallic Mining Reclamation Program, Chapter NR 135, Wis. Adm. Code. The County Forestry Department shall work with the local permit coordinator (often county or local zoning office) in obtaining the necessary permits for nonmetallic mining operations.

Sand and gravel may, under some circumstances, be leased to private contractors for private use. In these situations the land must be withdrawn from the County Forest Law until sand/gravel removal and reclamation of the site is completed. Upon completion of reclamation to the satisfaction of the county and the state, the lands shall be reapplied for entry under the County Forest Law.

515.2 EXPLORATION, PROSPECTING AND MINING
(1) The committee may investigate all mineral exploration, prospecting and mining requests as they are received.
(2) The DNR shall be notified of all requests as they become known in accord with Manual Code 2712.1. (Mineral exploration on County Forests per s.s. 28.11 (3)(i) Wis. Stats.) or other codes which may be subsequently adopted. Public Forest Lands Handbook should be referenced for more detailed procedure.

515.3 SANITARY LANDFILLS.
The use of County Forest lands for sanitary landfills will not be allowed unless the lands involved are withdrawn from the County Forest Law.

515.4 MILITARY MANEUVERS
Military maneuvers on the Oconto County Forest lands will not be considered.

515.5 PUBLIC UTILITIES.
Easements/permits for public utilities will be considered by the Committee. Underground installations will be encouraged. Permits will be encouraged and easements discouraged. The following main provisions shall be included in any County Board resolution granting permission for construction of any utility transmission line:

1. Utility may be billed for merchantable forest products and existing timber reproduction.

2. Utility may be billed for land removed from production due to right-of-way clearing for losses of future income and multiple use benefits.

3. Land removed for utility operations that is no longer suited “primarily for timber production or, that is no longer suitable for scenic, outdoor recreation, public hunting & fishing, water conservation or multiple use purposes” (s. 28.11(4)(c) WI.Stats) may need to be withdrawn from county forest law designation. The utility shall replace any lands requiring withdrawal from county forest with other lands suitable for county forest entry that are in the forest blocking of the County Forest.

4. Utility companies will be encouraged to use existing corridors and underground lines to minimize disturbance to the county forest and native
plants and animals.

5. Merchantable timber will be removed in a manner approved by the Committee. Timber cut must be reported to the D.N.R on form 2460-1.

6. Utility must provide notice of proposed route, including a map of not less than 1 inch/mile scale, 90 days in advance of proposed construction.

7. Special maintenance, controlled access and signage concerns shall be addressed in any proposal.

8. An appropriate fee shall be charged for easements.

9. Utility permits will be encouraged and easements discouraged.

10. Chapter 900 contains sample utility permit.

515.6 PRIVATE UTILITY SERVICE LINES

If a landowner cannot gain utility access across other lands, the committee may consider a land use agreement (utility permit) for access across County Forest. Requests will be considered on a case by case basis. These agreements should consider the inclusions mentioned in Section 515 for easements (utility permits) as well as:

1. The permit is non-transferrable

2. The County retains full ownership of the utility corridor, however it shall not be liable for maintenance, upkeep, or other damages associated with the utility service.

3. The permittee waives any rights to any declaration of ownership or interest in the utility corridor on County land for administrative costs as a result of this Land Use Agreement – Utility permit. This agreement is granted upon the signature and any fees being received by Oconto County.

4. The fee for such utility permits is currently $25.00, and adjusted periodically.

5. The standard utility access permit is included in Chapter 900.
The siting of cellular communication towers on the Oconto County Forest will be considered by the Committee on a limited basis. Requests will be considered on a case by case basis subject to the following conditions:

1. It must be demonstrated that the site is the most practical location for such a tower.
2. Land selected for such a tower is no longer suitable for continued entry in the County Forest program. In addition, any accompanying lands needed for tower support wires that inhibit the practice of forestry and are no longer suitable for scenic, outdoor recreation, public hunting & fishing, water conservation or multiple use purposes (s. 28.11(4), Wis.Stats) may also need to be withdrawn from county forest law. Withdrawal is subject to approval by both County Board and DNR. The cellular communication company shall replace any lands requiring withdrawal from county forest with other lands suitable for county forest entry that are in the forest blocking.
3. Oconto County shall be provided use of such tower for an amount to be determined.
4. Any agreement should also consider the inclusions listed under 515.5 (Items 1-7).

Other types of special uses of the county forest may be considered by the committee. These may include, but are not limited to: research, independent study and scientific areas. Regulations governing these uses will be developed on an individual basis. Examples of these type areas are: Wolf Marsh, Butler Rock, The Brazeau Swamp, and Weso Flowage.

Aesthetic forest management will be applied to the County Forest. The degree of application of special management will vary and will require the classification of
the forest according to the degree and type of public use. The Wisconsin DNR Silvicultural and Forest Aesthetics Handbook No. 2431.5, and the Natural Resources Board Policy on management of State and County Forests contained in Chapter NR 1.24 of the Wis. Administrative Code (as adopted in June of 1989) will be used for management prescription guidelines. Subsequent versions of NR1.24 are subject to the approval of the County. Scenic Management Zones are shown on the land use map appended to in Chapter 900.14.

520.1 AESTHETIC MANAGEMENT ZONE A
Zone A includes areas where there is intensive public presence because of scenic attraction, or some use of the area that would be enhanced by special timber management practices.

520.1.1 Examples – Zone A
(1) Park and recreation areas, including access routes.
(2) Lakes and rivers that support significant water based recreational activity.
(3) Roads with medium to heavy use where the majority of the traffic is unrelated to the forest or is for the specific purpose of enjoying scenery.

520.1.2 Boundaries – Zone A
1. Park or recreation areas. Zone boundaries may include the area within the reasonable visible horizon as determined from any location within the recreation area. It may also include adjacent areas that receive a considerable amount of use as a result of the recreation area.
2. Travel corridors. The boundaries will be a reasonable distance from the traveled part of the zone.

520.1.3 Management – Zone A
Zone A management is primarily for scenic values. This will mainly involve adaptations of normal timber cutting practices and may require additional
520.4 Permitted Uses – Zone A

1. Timber harvesting and thinning operations may be prohibited during periods of peak public use. All slash may be lopped and/or removed from view.

2. Timber stands in this zone will be managed to afford the greatest scenic potential for public enjoyment.

(2) 3. Borrow pits may be permitted near a road during the time the road is under construction. When any borrow operation is completed the site will be restored pursuant to Chapter NR 135, Wis. Adm. Code and must aesthetically conform to general use of the area. Permanent pits should be screened from view. Gravel / borrow pits located on the county forest may only be used by units of government or contractors performing public works.

4. County directional, informational and recreational signs conforming to approved standards are permitted.

5. All tree and shrub planting will be spaced at random to prevent an artificial appearance.

6. New access roads will be permitted if they join the main road at right angles... All such access roads will be, when possible, curved so that no cleared line of sight will be created from the main road to the exterior boundary of the zone.

520.2 AESTHETIC MANAGEMENT ZONE B

Zone B includes any area of the forest where the public use is such that no one value can at all times be considered as the most important, but where, because of the intensity and variety of use, scenic attractiveness is desirable.

520.2.1 Examples – Zone B

1. Roads with light to medium use where the majority of the traffic is a
result of some other use of the forest other than for scenic beauty.

2. Lakes or streams that do not have significant value for water-based recreation.

520.2.2 Boundaries – Zone B
The zone boundaries will have a reasonable visual horizon determined at periods of heavy use, from the part of the zone where the use occurs.

520.2.3 Management – Zone B
Zone B Management is for normal multiple use, but applies strict slash disposal requirements for any management operations. With the use of informational signs, management practices may be interpreted to the public.

520.2.4 Permitted Uses – Zone B
All land management activities are permissible but should be exercised with sensitivity to aesthetics. Examples: Timber sales may employ lopping and scattering of slash, rehabilitation of roads and landings, erosion control and prevention, and irregular harvest lines to mitigate aesthetic impact.

520.3 AESTHETIC MANAGEMENT ZONE C
Zone C includes all parts of the forest not contained in Zones A, B or D. Any significant public presence in this zone is likely to occur only as result of a specific use of the forest.

520.3.1 Examples – Zone C
All areas not included in Zone A, B or D. The majority of the forest is normally classified as Zone C.

520.3.2 Boundaries – Zone C
All areas not included in Zone A, B or D.
520.3.3 Management – Zone C
Zone C management is to optimize timber production using sound resource management concepts. Natural opportunities to maintain or enhance diversity or scenic quality should be considered.

520.3.4 Permitted Uses – Zone C
All land management activities consistent with the goals of the forest.

520.4 AESTHETIC MANAGEMENT ZONE D
Areas designated as special resources.

520.4.1 Examples – Zone D
(1) The Brazeau Swamp
(2) Butler Rock
(3) Wolf Marsh
(4) Weso Flowage
(5) Indian Mounds

520.4.2 Management – Zone D
Manage these areas as outlined in Chapter 800 or the individual management Plan.

525 TREATY RIGHTS: GATHERING MISCELLANEOUS FOREST PRODUCTS
Oconto County considers Native American gatherings rights to be a non-issue due to the following reasons:

1.) Small acreage involved (<800 acres) in ceded area.
2.) Timber types in ceded areas.
3.) No gathering permits requested to date.

If a Native American gathering right is requested, this request will be referred to the committee and processed according to the Native American Treaty Rights after
Chapter 900 contains map of ceded area.

530 HIGH CONSERVATION VALUE FORESTS / AREAS (HCVF) and EXCEPTIONAL RESOURCES

High Conservation Value Forest (HCVF) is a term that identifies those areas possessing unique qualities locally, regionally, or nationally. Oconto County’s focus in managing these areas will be to maintain or enhance the qualities that make these areas special. In some instances this may involve altering management practices to mitigate impacts and in others it may entail no active management. HCVF’s on the Oconto County Forest include the following. Management implications associated with these designations are included in section 850 of this Plan.

530.1 AREAS HIGH IN LOCALLY, REGIONALLY OR NATIONALLY SIGNIFICANT BIODIVERSITY VALUES

530.1.1 Wisconsin State Natural Areas
Oconto County manages a variety of property designations and is considering some Wisconsin State Natural Area(s) (SNA). The SNA system represents the wealth and variety of Wisconsin’s biological diversity. SNA’s are unique in that they can exist as stand alone properties or be designated within the boundaries of another property type. DNR Endangered Resources staff will work cooperatively with the County Forest by coordinating educational, monitoring, and research activities. Management will protect the unique character of the area. The importance of Wisconsin State Natural Areas has been recognized on the County Forest by cooperating with Department staff in considering designating and managing 2,000 acres of the County Forest for (a) SNA site(s).

530.1.2 Species Concentration Areas
Examples may include bat hibernacula, herp hibernacula, bird rookeries or other habitat areas that concentrate wildlife.

530.1.3 Other

530.2 RARE, THREATENED, OR ENDANGERED ECOSYSTEMS

530.2.1 Relic Old Growth stands:

530.2.2 Old Growth

530.2.3 Savannas including oak openings & oak barrens –
   1) T31N R18E, Sec. 33 SWSE

530.2.4 Natural origin pine relics

530.2.5 Pine barrens

530.2.6 Geological Features of Significance
   1.) Butler Rock

530.2.7 Eastern Hemlock Stands

530.2.8 Habitat for Species Identified as Rare, Threatened, Endangered, or Greatest Conservation Need

530.2.9 Rare & Geographically Restricted Natural Communities
May include mesic cedar forest, boreal rich fen, calcareous fen, shore fen, coastal plain marsh, forested seeps, alkaline bogs / swamps, dry prairie, dry-mesic prairie, bedrock glade, clay seepage bluff, felsenmeer, talus forest.
530.3 CULTURALLY SIGNIFICANT SITES

530.3.1 Burial Mounds – Indian Burial Mounds are in the North Peshtigo Brook Unit, identifies aesthetic zones.
   1) Off North White Potato Lake Road, these mounds are closed and considered a non–harvesting area.

530.3.2 Logging camps

530.3.3 Landmarks

530.3.4 Other

530.4 LOCALLY SIGNIFICANT SITES
Currently, there are no sites, but will be added as necessary.

530.4.1
It is the policy of Oconto County to manage these type resources to enhance and protect their individual exceptional features. A review of the State Historical Society database will be conducted on all timber sales.